

The President

Palikir, Pohnpei Federated States of Micronesia

May 31, 2014

The Honorable Dohsis Halbert Speaker 18th FSM Congress Palikir, Pohnpei FM 96941

Dear Speaker Halbert:



PRESIDENTIAL COMM. NO. 18-197-FSM CONGRESS

I am returning the following Congressional Acts, which have become public laws without signature:

Public Law No. 18-63, Congressional Act No. 18-65, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-35, AS AMENDED BY PUBLIC LAWS NOS. 18-49 AND 18-61, BY AMENDING SECTIONS 3, 4 AND 5 THEREOF, TO CHANGE THE USE OF FUNDS PREVIOUSLY APPROPRIATED THEREIN, TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS FOR THE STATES OF KOSRAE, POHNPEI AND CHUUK AND FOR OTHER PURPOSES."

Public Law No. 18-64, Congressional Act No. 18-67, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-59, AS AMENDED BY PUBLIC LAWS NOS. 17-63, 17-66, 17-70, 17-77; 17-86, 18-21 AND 18-29, BY AMENDING SECTION 6 THEREOF, FOR THE PURPOSE OF CHANGING THE ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF POHNPEI, AND FOR OTHER PURPOSES."

Public Law No. 18-65, Congressional Act No. 18-68, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-36, AS AMENDED BY PUBLIC LAWS NOS. 17-48, 17-87, 18-36 AND 18-60, BY AMENDING SECTIONS 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF POHNPEI AND FOR OTHER PURPOSES."

Public Law No. 18-66, Congressional Act No. 18-69, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-50, AS AMENDED BY PUBLIC LAWS NOS. 16-04, 17-53 AND 18-37, BY AMENDING SECTIONS 1 AND 2 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF YAP, AND FOR OTHER PURPOSES."

Public Law No. 18-67, Congressional Act No. 18-64, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 15-32, AS AMENDED BY PUBLIC LAWS NOS. 15-36, 15-44, 15-57, 15-63, 15-72, 15-78, 16-03, 16-11, 16-33, 16-46, 17-12, 17-21, 17-33, 17-40 AND 18-17, BY AMENDING SECTION 1 THEREOF, TO CHANGE THE USE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE STATE OF YAP, AND FOR OTHER PURPOSES."

The Honorable Dohsis Halbert May 31, 2014 Page 2



The above congressional acts have changed the various appropriations for public project and social programs in their amount, purpose, and allottee of funds. Although the changes do not involve any increase in the allocation of funds among the four States, still the changes have adverse consequences on the effective implementation of public projects and social programs.

Upon review, the Acts reveal the following common characteristics:

- 1. There were no public hearings.
- 2. Except for Congressional Act No. 18-64, all the Congressional Acts do not have committee reports.
- 3. There have been multiple amendments to the original appropriations. The multiple amendments result in confusion as to the true intention of Congress in appropriating funds for the public projects and social programs, and create difficulties in implementing them, such as tracking of the numerous changes that have occurred over multiple fiscal years.
- 4. Most of the changes of recipients and use of funds are without clear justification and reasoning behind the changes.

The above Acts are examples of defective appropriation of public projects and social programs. As I stated in prior transmittals, it would be most helpful if Congress would set a policy limiting the subsequent amendments to a maximum of only three per Act in order to avoid the problems outlined above. All the above acts involve more than 3 amendments. In fact, the most number of amendments is 16.

Therefore, I return these Acts without signature.

President

Enclosures:

Chief Justice, FSM Suppose Court Secretary, Department of Justice Director, Office of SBOC
Legislative Counsel, CFSM
Library, CFSM
PIO, FSM



CONGRESS OF THE FEDERATED STATES OF MICRONESIA

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May $\frac{21}{2}$, 2014

PRESIDENTIAL COMM. NO. 12

His Excellency Manny Mori President Federated States of Micronesia Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 18-68, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-36, AS AMENDED BY PUBLIC LAWS NOS. 17-48, 17-78, 17-87, 18-36 AND 18-60, BY AMENDING SECTIONS 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF POHNPEI, AND FOR OTHER PURPOSES", which was passed by the Eighteenth Congress of the Federated States of Micronesia, Fourth Regular Session, 2014, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

Liwiana Ramon Ioanis

Chief Clerk, Congress of the Federated States of Micronesia

Enclosures



PRESIDENTIAL COMM. NO. 18-297 FSM CONGRESS

FEDERATED STATES OF MICRONESIA FOURTH REGULAR SESSION MAY 12 - 31, 2014

PHRICIAM No. 18-65

An Act

TO FURTHER AMEND PUBLIC LAW NO. 17-36, AS AMENDED BY PUBLIC LAWS NOS. 17-48, 17-78, 17-87, 18-36 AND 18-60, BY AMENDING SECTIONS 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR THE PURPOSE OF FUNDING PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF POHNPEI, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: DOHSIS HALBERT

DATE: MARCH 11, 2014

REFERRED TO: COMMITTEE ON WAYS AND MEANS

WITHDRAWN - MAY 19, 2014

FIRST READING: MAY 19, 2014

SECOND READING: MAY 20, 2014

Liwiana Ramon Ioan's Chief Clerk, FSM Congress

TO STATES OF THE STATES OF THE

Office of the Speaker

CONGRESS OF THE FEDERATED STATES OF MICRONESIA

P.O. Box PS 3 Palikir, Sokehs Pohnpei State, FM 96941 Tel: (691) 320-2324 / 2338

Fax: (691) 320-5122

PRESIDENTIAL COMM. NO. 19-297
FSM CONGRESS

ACT NO. 18-68

(CONGRESSIONAL BILL NO. 18-138)

We hereby certify that on May 20 the foregoing act passed Second and Final Reading of the Eighteenth Congress of the Federated States of Micronesia, Fourth Regular Session, 2014, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Oohsis Halbert

Speaker

Congress of the

Federated States of Micronesia

Liwiana Ramon Ioanis Chief Clerk

Congress of the

Federated States of Micronesia

EIGHTEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

THIRD SPECIAL SESSION, 2014

CONGRESSIONAL BILL NO. 18-138

PUBLIC LAW No 18-65

AN ACT

To further amend Public Law No. 17-36, as amended by Public Laws Nos. 17-48, 17-78, 17-87, 18-36 and 18-60, by amending sections 4 and 6 thereof, for the purpose of changing the use and allottee of certain funds previously appropriated therein for the purpose of funding public projects and social programs in the State of Pohnpei, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

| 1 | Section 1. Section 4 of Public Law No. 17-36, as | |
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| 2 | amended by Public Law No. 17-48, 17-78 and 17-87, 18-36 and | |
| 3 | 18-60, is hereby further amended to read as follows: | |
| 4 | "Section 4. Of the sum of \$2,100,000 | |
| 5 | appropriated by this act, \$600,000 is | |
| 6 | apportioned for Pohnpei State for public | |
| 7 | projects and social programs. | |
| 8 | State of Pohnpei \$ 600,000 | |
| 9 | (1) At-Large | |
| 10 | (a) Road construction equipment | |
| 11 | purchase and rental | |
| 12 | (b) Pohnpei Circumferential road | |
| 13 | repair/improvement | |
| 14 | (c) Aid to non-public high schools | |
| 15 | (Pohnpei State) | |
| 16 | (d) Sidewalk project in Nett school. 23,000 | |
| 17 | (e) School bus purchase, repair and | |

| | PUBLIC LAW No. 1 | 8-65 |
|----|---|---------|
| 1 | related freight cost and port charges \$ | 13,000 |
| 2 | (f) Scholarship (college | |
| 3 | tuition assistance) | 10,000 |
| 4 | (g) Leadership conference/travel | 13,000 |
| 5 | (h) Financial assistance for local | |
| 6 | produce market | 5,000 |
| 7 | (i) Pohnpei Tennis Team travel to Guam | 10,000 |
| 8 | (2) Election District No. 1 | 150,000 |
| 9 | (a) Kapinle Youth | 7,000 |
| 10 | (b) Election District No. 1, | |
| 11 | subsidy | 30,000 |
| 12 | (c) Scholarship | 5,000 |
| 13 | (d) Kolonia Town Government-Legislative | |
| 14 | and Judiciary computer | 10,000 |
| 15 | (e) St. Paul school | 8,000 |
| 16 | (f) Road concrete | 15,000 |
| 17 | (g) Pakin transport repair | 5,000 |
| 18 | (h) Road construction repair | 50,000 |
| 19 | (i) Assessment and monitoring of projects | 20,000 |
| 20 | (3) Election District No. 2 | 150,000 |
| 21 | (a) Wone Elementary School road | |
| 22 | paving | 50,000 |
| 23 | (b) Lohd road paving | 30,000 |
| 24 | (c) Enipein Pah road maintenance | 10,000 |
| 25 | (d) Areu Powe road maintenance | 10,000 |

| | PIIRICIAW No. 18-65 |
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| | |
| 1 | (e) Election District No. 2 subsidy\$ 13,000 |
| 2 | (f) Kitti municipal government subsidy 5,000 |
| 3 | (g) Executive branch of the Madolenihmw |
| 4 | municipal government subsidy 5,000 |
| 5 | (h) Purchase of vehicle for Election |
| 6 | District No. 2 Office |
| 7 | (i) Purchase of construction materials |
| 8 | (PVC Pipes and accessories) 5,000 |
| 9 | (j) Purchase of coral fillings 5,000 |
| 10 | (k) Youth sports activities 5,000 |
| 11 | (1) Women and Senior citizens activities 5,000 |
| 12 | (4) Election District No. 3 150,000 |
| 13 | (a) Roads improvement |
| 14 | (b) Woman associations financial |
| 15 | assistance |
| 16 | (c) Youth groups sports activities and |
| 17 | sports equipment |
| 18 | (d) Vehicle purchase for Election |
| 19 | District No. 3 office 5,000 |
| 20 | (e) Nett municipal government |
| 21 | subsidy |
| 22 | (f) U municipal government subsidy 15,000 |
| 23 | (g) Mwoakilloa municipal government |
| 24 | subsidy 5,000 |
| 25 | (h) Pingelap municipal government |

PUBLIC LAW No 18-65

| 1 | subsidy\$ 5,000 |
|----|--|
| 2 | (i) Eirke road improvement 10,000 |
| 3 | (j) Election District No. 3 subsidy 20,000 |
| 4 | Section 2. Section 6 of Public Law No. 17-36, as amended |
| 5 | by Public Laws Nos. 17-48, 17-78, 17-87, 18-36 and 18-60, is |
| 6 | hereby further amended to read as follows: |
| 7 | "Section 6. Allotment and management of funds and |
| 8 | lapse date. All funds appropriated by this act shall |
| 9 | be allotted, managed, administered and accounted for |
| 10 | in accordance with applicable laws, including, but not |
| 11 | limited to, the Financial Management Act of 1979. The |
| 12 | allottee shall be responsible for ensuring that these |
| 13 | funds, or so much thereof as may be necessary, are |
| 14 | used solely for the purpose specified in this act, and |
| 15 | that no obligations are incurred in excess of the sum |
| 16 | appropriated. The allottee of the funds appropriated |
| 17 | under Section 2 of this act shall be the Governor of |
| 18 | Yap State. The allottee of funds appropriated under |
| 19 | sections 3 and 4 of this act shall be the President of |
| 20 | the Federated States of Micronesia or his designee, |
| 21 | EXCEPT THAT the allottee of funds appropriated under |
| 22 | subsection $4(1)(b)$, $4(3)(a)$ and (b) of section 4 of |
| 23 | this act shall be the Pohnpei Transportation |
| 24 | Authority. The allottee of funds appropriated under |
| 25 | subsection 4(2)(j) of section 4 shall be the Chief |

PUBLIC LAW No. 18-65

| Magistrate of Sokehs Municipal Government. The |
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| allottee of funds appropriated under subsections 5(1) |
| and 5(3) of section 5 of this act shall be the |
| Governor of Chuuk State or his designee. The allottee |
| of funds appropriated under subsection 5(2) of section |
| 5 of this act shall be the Mortlock Islands |
| Development Authority; the allottee of funds |
| appropriated under subsection 5(4) of section 5 of |
| this act shall be the Southern Namoneas Development |
| Authority. The allottee of funds appropriated under |
| subsection 5(5) of section 5 of this act shall be the |
| Faichuk Development Authority. The allottee of funds |
| appropriated under subsection 5(6) of section 5 of |
| this act shall be the Northwest Development Authority |
| (NWDA), PROVIDED THAT the allottee of the funds |
| appropriated under subsection 5(6)(f) shall be the |
| President of COM-FSM. The authority of the allottee |
| to obligate funds appropriated by this act shall lapse |
| on September 30, 2014." |
| |

PHRITC I AW No. 18-65

| 1 | Section 3. This act shall | become law upon approval by the |
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| 2 | President of the Federated State | s of Micronesia or upon its |
| 3 | becoming law without such approve | al. |
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| 7 | | , 2014 |
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| 11 | Saw what signature 05-31-14 | |
| 12 | 05-31-14 | Manny Mori President |
| 13 | | Federated States of Micronesia |
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